

General Assembly

Amendment

February Session, 2008

LCO No. 5273

HB0553605273SR0

Offered by:

SEN. FASANO, 34th Dist.

To: Subst. House Bill No. 5536

File No. 731

Cal. No. 480

(As Amended by House Amendment Schedules "A" and "B")

"AN ACT ESTABLISHING THE CONNECTICUT HEALTHCARE PARTNERSHIP."

- 1 After the last section, add the following and renumber sections and 2 internal references accordingly:
- 3 "Sec. 501. Subsection (e) of section 5-276a of the general statutes is
- 4 repealed and the following is substituted in lieu thereof (Effective July
- 5 1, 2008):
- 6 (e) (1) The arbitrator selected shall contact the parties to schedule
- 7 dates and places for hearings which shall commence not later than
- 8 twenty days after the selection of the arbitrator and which shall be,
- 9 where feasible, in the principal locality of the state board, department,
- 10 commission or agency or unit thereof involved. At least ten days prior
- 11 to each such hearing, written notice of the designated time and place of
- such hearing shall be sent to the state employer and the state employee
- 13 organization. The arbitrator shall preside over such hearings, shall

14 have the power to take testimony, to administer oaths and to summon, 15 by subpoena, any person whose testimony may be pertinent to the 16 proceedings, together with any records or other documents deemed by 17 the arbitrator to relate to such matters. In the case of contumacy or 18 refusal to obey a subpoena issued to any person, the Superior Court, 19 upon application by the arbitrator or either party, shall have 20 jurisdiction to order such person to appear before the arbitrator to 21 produce subpoenaed records and to give testimony touching the 22 matter under investigation or in question, and any failure to obey such 23 order may be punished by the court as a contempt thereof. The parties 24 may, at any time during the course of the proceeding, jointly request 25 the arbitrator to attempt to mediate any or all of the disputed issues.

- (2) The hearings may, at the discretion of the parties or the arbitrator, be continued and shall be concluded within thirty days after their commencement, unless such period is extended by the joint request of the parties or by the arbitrator.
- (3) Prior to the commencement of the hearings, each party shall submit to the arbitrator three copies of a list of all resolved and unresolved issues, including the party's proposal on each disputed issue. During the hearing no new issues can be considered unless such addition is mutually agreed to by the parties. Upon receipt of both such lists, the arbitrator shall simultaneously distribute a copy of each to the opposing party. Upon the hearing, each party shall present such testimony and other evidence as it deems appropriate and as the arbitrator finds relevant to the issues presented. Evidence as to each disputed issue shall be presented first by the party presenting the demand underlying such issue. At any time prior to the issuance of the award by the arbitrator, the parties may jointly file with the arbitrator stipulations setting forth such disputed issues the parties have agreed are to be withdrawn from arbitration. Within fourteen days after the conclusion of the taking of testimony, the parties may file with the arbitrator three copies of their briefs including their last best offer on each unresolved issue and, where possible, estimates of the costs of resolution of each disputed issue. Immediately upon receipt of both

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briefs or upon the expiration of the time for filing such briefs, whichever is sooner, the arbitrator shall distribute a copy of each such brief to the opposing party. Within seven days after receipt of the opposing briefs on the disputed issues or within seven days after the expiration of the time for filing such briefs, whichever is sooner, the parties may file with the arbitrator three copies of a reply brief, responding to the briefs on the unresolved issues. Immediately upon receipt of both reply briefs or upon the expiration of the time for filing such briefs, whichever is sooner, the arbitrator shall distribute a copy of each such brief to the opposing party.

(4) Within twenty days after the last day for filing reply briefs, the arbitrator shall file with the secretary of the State Board of Mediation and Arbitration the award on each unresolved issue as well as the issues resolved by the parties during the arbitration proceedings. The arbitrator shall immediately and simultaneously distribute a copy thereof to each party. In making such award, the arbitrator shall select the more reasonable last best offer proposal on each of the disputed issues based on the factors in subdivision (5) of this subsection. The arbitrator (A) shall give a decision as to each disputed issue considered, (B) shall state with particularity the basis for such decision as to each disputed issue and the manner in which the factors enumerated in subdivision (5) of this subsection were considered in arriving at such decision, (C) shall confine the award to the issues submitted and shall not make observations or declarations of opinion which are not directly essential in reaching a determination, and (D) shall not affect the rights accorded to either party by law or by any collective bargaining agreement nor in any manner, either by drawing inferences or otherwise, modify, add to, subtract from or alter such provisions of law or agreement. If the day for filing any document under this subsection falls on a day which is not a business day of the State Board of Mediation and Arbitration, then the time for filing shall be extended to the next business day of the board.

(5) In arriving at a decision, the arbitrator shall give priority to the ability of the employer to pay. In assessing the ability of the employer

82 to pay: (A) There shall be an irrebuttable presumption that if the 83 amount of moneys in the Budget Reserve Fund is equal to or less than ten per cent of the net General Fund appropriations for the fiscal year 84 85 in progress, such moneys are not available for payment of the cost of 86 any item subject to arbitration pursuant to this chapter; and (B) the 87 arbitrator shall consider the limitation on state expenditures set forth 88 in article twenty-eighth of the amendments to the State Constitution 89 and section 2-33a and the difference between the authorized general budget expenditures and the allowable general budget expenditures 90 91 prescribed in said article and section.

[(5) The factors to be considered by the arbitrator in arriving at a decision are (6) The arbitrator shall further consider, in light of such ability to pay, the following factors: The history of negotiations between the parties including those leading to the instant proceeding; the existing conditions of employment of similar groups of employees; the wages, fringe benefits and working conditions prevailing in the labor market; the overall compensation paid to the employees involved in the arbitration proceedings, including direct wages compensation, overtime and premium pay, vacations, holidays and other leave, insurance, pensions, medical and hospitalization benefits, food and apparel furnished and all other benefits received by such employees; [the ability of the employer to pay] whether the amount of money in the Budget Reserve Fund is equal to or less than ten per cent of the net General Fund appropriations for the fiscal year in progress; changes in the cost of living; and the interests and welfare of the employees.

[(6)] (7) The award of the arbitrator shall be final and binding upon the employer and the designated employee organization [unless rejected] if approved by the legislature as provided in section 5-278, as amended by this act, except that a motion to vacate or modify the arbitrator's decision concerning any issue in such award may be filed in the superior court for the judicial district of Hartford within thirty days following receipt of such award. Such motion to vacate or modify shall identify the specific issue or issues in the award which the court

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116 is being asked to vacate or modify. Any decision by the arbitrator on 117 issues that are not subject to a motion to vacate or modify shall be final 118 and binding upon the parties. The court, after hearing, may vacate or 119 modify the arbitrator's decision concerning the award or any issue in 120 the award only if the court finds that substantial rights of a party have 121 been prejudiced because such award is: (A) In violation of 122 constitutional provisions; (B) in excess of the statutory authority of the 123 arbitrator; (C) made upon unlawful procedure; (D) affected by other 124 error of law; (E) clearly erroneous in view of the reliable, probative and 125 substantial evidence of the whole record; [or] (F) made without proper 126 consideration of the ability of the employer to pay; or (G) arbitrary or 127 capricious or characterized by abuse of discretion or clearly 128 unwarranted exercise of discretion.

- [(7)] (8) The secretary of the State Board of Mediation and Arbitration shall serve as staff to the arbitrator for purposes of all proceedings undertaken pursuant to this subsection.
- Sec. 502. Section 5-276b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2008*):
 - (a) Whenever a monetary settlement is awarded pursuant to an interest arbitration proceeding conducted pursuant to section 5-276a, as amended by this act, and such award is [not rejected] approved by the legislature pursuant to section 5-278, as amended by this act, and payment is not made in accordance with the terms of such settlement within [sixty] one hundred eighty days of the date such award was [issued] approved, the party liable for such payment shall be required to pay interest, at the rate of five per cent per annum, on such overdue payment, calculated from the date the award was issued.
 - (b) Whenever a monetary settlement is awarded pursuant to a state employee grievance arbitration proceeding, and payment is not made in accordance with the terms of such settlement within [thirty] one hundred eighty days of the date such award was issued, the party liable for such payment shall be required to pay interest, at the rate of

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five per cent per annum, on such overdue payment, calculated from the date the award was issued.

Sec. 503. Subsection (b) of section 5-278 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2008):

(b) Any agreement reached by the negotiators shall be reduced to writing. The agreement, together with a request for funds necessary to fully implement such agreement and for approval of any provisions of the agreement which are in conflict with any statute or any regulation of any state agency, and any arbitration award, issued in accordance with section 5-276a, as amended by this act, together with a statement setting forth the amount of funds necessary to implement such award, shall be filed by the bargaining representative of the employer with the clerks of the House of Representatives and the Senate within ten days after the date on which such agreement is reached or such award is distributed. The General Assembly may approve or reject any such agreement or award as a whole by a majority vote of each house or may reject such agreement as a whole by a majority vote of either house. [The General Assembly may reject any such award as a whole by a two-thirds vote of either house if it determines that there are insufficient funds for full implementation of the award.] If rejected, the matter shall be returned to the parties for further bargaining. Once approved by the General Assembly, any provision of an agreement or award need not be resubmitted by the parties to such agreement or award as part of a future contract approval process unless changes in the language of such provision are negotiated by such parties. Any supplemental understanding reached between such parties containing provisions [which] that would supersede any provision of the general statutes or any regulation of any state agency or would require additional state funding shall be submitted to the General Assembly for approval in the same manner as agreements and awards. If the General Assembly is in session, it shall vote to approve or reject such agreement or award within thirty days after the date of filing. If the General Assembly is not in session when such agreement or award is

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182 filed, it shall be submitted to the General Assembly within ten days of 183 the first day of the next regular session or special session called for 184 such purpose. The agreement or award shall be deemed [approved] 185 rejected if the General Assembly fails to vote to approve or reject such 186 agreement or award within thirty days after such filing or submission. 187 The thirty-day period shall not begin or expire unless the General 188 Assembly is in regular session. For the purpose of this subsection, any 189 agreement or award filed with the clerks within thirty days before the 190 commencement of a regular session of the General Assembly shall be 191 deemed to be filed on the first day of such session.

Sec. 504. (NEW) (*Effective July 1, 2008*) (a) The legislative body of any municipal employer, as defined in section 7-467 of the general statutes, or of any board of education, as defined in section 10-151 of the general statutes, may, by resolution, elect to extend the provisions of any expired or expiring collective bargaining agreement covering its employees for a period of up to three years beyond the expiration of such agreement, provided (1) the reason for such extension is due to financial difficulty, as determined by the legislative body, and (2) the municipality provides written notice of such election to the affected employee organization. The provisions of such notice by a municipal employer or board of education shall not constitute a violation of sections 7-469 to 7-470, inclusive, of the general statutes.

- (b) During such extension period, each of the provisions of the expired agreement, including base wage rates and salaries in effect prior to expiration, but excluding annual step, longevity and cost of living increases, shall remain in effect.
- (c) In the event there is a conflict between this section and the provisions of an expired collective bargaining agreement or the provisions of section 7-450 of the general statutes, this section shall prevail.
- 212 (d) In any future arbitration pursuant to section 10-153f of the 213 general statutes, as amended by this act, or section 7-473c of the

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general statutes, as amended by this act, the single arbitrator or arbitration panel shall not consider the extension of a collective bargaining agreement pursuant to subsection (a) of this section in arriving at a decision.

- Sec. 505. Section 10-153f of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 220 (a) There shall be in the Department of Education an arbitration 221 panel of not less than twenty-four or more than twenty-nine persons to 222 serve as provided in subsection (c) of this section. The Governor shall 223 appoint such panel, with the advice and consent of the General 224 Assembly, as follows: (1) Seven members shall be representative of the 225 interests of local and regional boards of education and shall be selected 226 from lists of names submitted by such boards; (2) seven members shall 227 the interests representative of of exclusive bargaining 228 representatives of certified employees and shall be selected from lists 229 of names submitted by such bargaining representatives; and (3) not 230 less than ten or more than fifteen members shall be impartial 231 representatives of the interests of the public in general and shall be 232 residents of the state of Connecticut, experienced in public sector 233 collective bargaining interest impasse resolution and selected from lists 234 of names submitted by the State Board of Education. The lists of names 235 submitted to the Governor pursuant to subdivisions (1) to (3), 236 inclusive, of this subsection shall, in addition to complying with the 237 provisions of section 4-9b, include a report from the State Board of 238 Education certifying that the process conducted for soliciting 239 applicants made adequate outreach to minority communities and 240 documenting that the number and make-up of minority applicants 241 considered reflect the state's racial and ethnic diversity. Each member 242 of the panel shall serve a term of two years, provided each arbitrator 243 shall hold office until a successor is appointed and, provided further, 244 any arbitrator not reappointed shall finish to conclusion any 245 arbitration for which such arbitrator has been selected or appointed. 246 Arbitrators may be removed for good cause. If any vacancy occurs in 247 such panel, the Governor shall act within forty days to fill such

vacancy in the manner provided in section 4-19. Persons appointed to 249 the arbitration panel shall serve without compensation but each shall 250 receive a per diem fee for any day during which such person is engaged in the arbitration of a dispute pursuant to this section. The 252 parties to the dispute so arbitrated shall pay the fee in accordance with 253 subsection (c) of this section.

(b) If any local or regional board of education cannot agree with the exclusive representatives of a teachers' or administrators' unit after negotiation concerning the terms and conditions of employment applicable to the employees in such unit, either party may submit the issues to the commissioner for mediation. On the one hundred sixtieth day prior to the budget submission date, the commissioner shall order the parties to report their settlement. If, on such one hundred sixtieth day, the parties have not reached agreement and have failed to initiate mediation, the commissioner shall order the parties to notify the commissioner of the name of a mutually selected mediator and to commence mediation. The commissioner may order the parties to appear before said commissioner during the mediation period. In either case, the parties shall meet with a mediator mutually selected by them, provided such parties shall inform the commissioner of the name of such mediator, or with the commissioner or the commissioner's agents or a mediator designated by said commissioner. Mediators shall be chosen from a panel of mediators selected by the State Board of Education or from outside such panel if mutually agreed by the parties. Such mediators shall receive a per diem fee determined on the basis of the prevailing rate for such services, and the parties shall share equally in the cost of such mediation. In any civil or criminal case, any proceeding preliminary thereto, or in any legislative or administrative proceeding, a mediator shall not disclose any confidential communication made to such mediator in the course of mediation unless the party making such communication waives such privilege. The parties shall provide such information as the commissioner may require. The commissioner may recommend a basis for settlement but such recommendations shall not be binding upon

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the parties. Such recommendation shall be made within twenty-five days after the day on which mediation begins.

(c) (1) On the fourth day next following the end of the mediation session or on the one hundred thirty-fifth day prior to the budget submission date, whichever is sooner, the commissioner shall order the parties to report their settlement of the dispute or, if there is no settlement, to notify the commissioner of either their agreement to submit their dispute to a single arbitrator or the name of the arbitrator selected by each of them. Within five days of providing such notice, the parties shall notify the commissioner of the name of the arbitrator if there is an agreement on a single arbitrator appointed to the panel pursuant to subdivision (3) of subsection (a) of this section or agreement on the third arbitrator appointed to the panel pursuant to said subdivision. The commissioner may order the parties to appear before said commissioner during the arbitration period. If the parties have notified the commissioner of their agreement to submit their dispute to a single arbitrator and they have not agreed on such arbitrator, within five days after such notification, the commissioner shall select such single arbitrator who shall be an impartial representative of the interests of the public in general. If each party has notified the commissioner of the name of the arbitrator it has selected and the parties have not agreed on the third arbitrator, within five days after such notification, the commissioner shall select a third arbitrator, who shall be an impartial representative of the interests of the public in general. If either party fails to notify the commissioner of the name of an arbitrator, the commissioner shall select an arbitrator to serve and the commissioner shall also select a third arbitrator who shall be an impartial representative of the interests of the public in general. Any selection pursuant to this section by the commissioner of an impartial arbitrator shall be made at random from among the members appointed under subdivision (3) of subsection (a) of this section. Arbitrators shall be selected from the panel appointed pursuant to subsection (a) of this section and shall receive a per diem fee determined on the basis of the prevailing rate for such services.

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Whenever a panel of three arbitrators is selected, the chairperson of such panel shall be the impartial representative of the interests of the public in general.

- (2) The chairperson of the arbitration panel or the single arbitrator shall set the date, time and place for a hearing to be held in the school district between the fifth and twelfth day, inclusive, after such chairperson or such single arbitrator is selected. At least five days prior to such hearing, a written notice of the date, time and place of the hearing shall be sent to the board of education and the representative organization which are parties to the dispute, and, if a three-member arbitration panel is selected or designated, to the other members of such panel. Such written notice shall also be sent, by registered mail, return receipt requested, to the fiscal authority having budgetary responsibility or charged with making appropriations for the school district, and a representative designated by such body may be heard at the hearing as part of the presentation and participation of the board of education. At the hearing each party shall have full opportunity to submit all relevant evidence, to introduce relevant documents and written material and to argue on behalf of its positions. At the hearing a representative of the fiscal authority having budgetary responsibility or charged with making appropriations for the school district shall be heard regarding the financial capability of the school district, unless such opportunity to be heard is waived by the fiscal authority. The nonappearance of the representative shall constitute a waiver of the opportunity to be heard unless there is a showing that proper notice was not given to the fiscal authority. The chairperson of the arbitration panel or the single arbitrator shall preside over such hearing.
- (3) The hearing may, at the discretion of the arbitration panel or the single arbitrator, be continued but in any event shall be concluded within twenty-five days after its commencement.
- (4) After hearing all the issues, the arbitrators or the single arbitrator shall, within twenty days, render a decision in writing, signed by a majority of the arbitrators or the single arbitrator, which states in detail

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the nature of the decision and the disposition of the issues by the arbitrators or the single arbitrator. The written decision shall include a narrative explaining the evaluation by the arbitrators or the single arbitrator of the evidence presented for each item upon which a decision was rendered by the arbitrators or the single arbitrator and shall state with particularity the basis for the decision as to each disputed issue and the manner in which the factors enumerated in this subdivision were considered in arriving at such decision, including, where applicable, the specific similar groups and conditions of employment presented for comparison and accepted by the arbitrators or the single arbitrator and the reason for such acceptance. The arbitrators or the single arbitrator shall file one copy of the decision with the commissioner, each town clerk in the school district involved and the board of education and organization which are parties to the dispute. The decision of the arbitrators or the single arbitrator shall be final and binding upon the parties to the dispute unless a rejection is filed in accordance with subdivision (7) of this subsection. The decision of the arbitrators or the single arbitrator shall incorporate those items of agreement the parties have reached prior to its issuance. At any time prior to the issuance of a decision by the arbitrators or the single arbitrator, the parties may jointly file with the arbitrators or the single arbitrator, any stipulations setting forth contract provisions which both parties agree to accept. In arriving at a decision, the arbitrators or the single arbitrator shall give priority to the public interest and the financial capability of the town or towns in the school district, including consideration of other demands on the financial capability of the town or towns in the school district. In assessing the financial capability of the town or towns, there shall be an irrebuttable presumption that a budget reserve [of five per cent or less] is not available for payment of the cost of any item subject to arbitration under this chapter. The arbitrators or the single arbitrator shall further consider, in light of such financial capability, the following factors: (A) The negotiations between the parties prior to arbitration, including the offers and the range of discussion of the issues; (B) the interests and welfare of the employee group; (C) changes in the cost of living

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averaged over the preceding three years; (D) the existing conditions of employment of the employee group and those of similar groups; [and] (E) the salaries, fringe benefits, and other conditions of employment prevailing in the state labor market, including the terms of recent contract settlements or awards in collective bargaining for other municipal employee organizations and developments in private sector wages and benefits; and (F) at the sole election of the local or regional board of education, the municipality's effective tax rate, as set forth in the Office of Policy and Management's latest "Municipal Fiscal Indicators" publication. The parties shall submit to the arbitrators or the single arbitrator their respective positions on each individual issue in dispute between them in the form of a last best offer. The arbitrators or the single arbitrator shall resolve separately each individual disputed issue by accepting the last best offer thereon of either of the parties, and shall incorporate in a decision each such accepted individual last best offer and an explanation of how the total cost of all offers accepted was considered. The award of the arbitrators or the single arbitrator shall not be subject to rejection by referendum. The parties shall each pay the fee of the arbitrator selected by or for them and share equally the fee of the third arbitrator or the single arbitrator and all other costs incidental to the arbitration.

- (5) The commissioner shall assist the arbitration panel or the single arbitrator as may be required in the course of arbitration pursuant to this section.
- (6) If the day for filing any document required pursuant to this section falls on Saturday, Sunday or a holiday, the time for such filing shall be extended to the next business day thereafter.
 - (7) The award of the arbitrators or single arbitrator may be rejected by the legislative body of the local school district or, in the case of a regional school district, by the legislative bodies of the participating towns. Such rejection shall be by a two-thirds majority vote of the members of such legislative body or, in the case of a regional school district, the legislative body of each participating town, present at a

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regular or special meeting called and convened for such purpose within twenty-five days of the receipt of the award. If the legislative body or legislative bodies, as appropriate, reject any such award, they shall notify, within ten days after the vote to reject, the commissioner and the exclusive representative for the teachers' or administrators' unit of such vote and submit to them a written explanation of the reasons for the vote. Within ten days after receipt of such notice, the exclusive representative of the teachers' or administrators' unit shall prepare, and the board of education may prepare, a written response to such rejection and shall submit it to such legislative body or legislative bodies, as appropriate, and the commissioner. [Within ten days after the commissioner has been notified of the vote to reject, (A) the commissioner shall select a review panel of three arbitrators or, if the parties agree, a single arbitrator, who are residents of Connecticut and labor relations arbitrators approved by the American Arbitration Association and not members of the panel who issued the rejected award, and (B) such arbitrators or single arbitrator shall review the decision on each rejected issue. The review conducted pursuant to this subdivision shall be limited to the record and briefs of the hearing pursuant to subdivision (2) of this subsection, the written explanation of the reasons for the vote and a written response by either party. In conducting such review, the arbitrators or single arbitrator shall be limited to consideration of the criteria set forth in subdivision (4) of this subsection. Such review shall be completed within twenty days of the appointment of the arbitrators or single arbitrator. The arbitrators or single arbitrator shall accept the last best offer of either of the parties. Within five days after the completion of such review, the arbitrators or single arbitrator shall render a final and binding award with respect to each rejected issue. The decision of the arbitrators or single arbitrator shall be in writing and shall include the specific reasons and standards used by each arbitrator in making his decision on each issue. The decision shall be filed with the parties. The reasonable costs of the arbitrators or single arbitrator and the cost of the transcript shall be paid by the legislative body or legislative bodies, as appropriate. Where the legislative body of the school district is the

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town meeting, the board of selectmen shall have all of the authority and responsibilities required of and granted to the legislative body under this subdivision.

(8) The decision of the arbitrators or a single arbitrator shall be subject to judicial review upon the filing by a party to the arbitration, within thirty days following receipt of a final decision pursuant to subdivision (4) or (7), as appropriate, of a motion to vacate or modify such decision in the superior court for the judicial district wherein the school district involved is located. The superior court, after hearing, may vacate or modify the decision if substantial rights of a party have been prejudiced because such decision is: (A) In violation of constitutional or statutory provisions; (B) in excess of the statutory authority of the panel; (C) made upon unlawful procedure; (D) affected by other error of law; (E) clearly erroneous in view of the reliable, probative and substantial evidence on the whole record; or (F) arbitrary or capricious or characterized by abuse of discretion or clearly unwarranted exercise of discretion. In any action brought pursuant to this subdivision to vacate or modify the decision of the arbitrators or single arbitrator, reasonable attorney's fees, costs and legal interest on salary withheld as the result of an appeal of said decision may be awarded in accordance with the following: Where the board of education moves to vacate or modify the decision and the decision is not vacated or modified, the court may award to the organization which is the exclusive representative reasonable attorney's fees, costs and legal interest on salary withheld as the result of an appeal; or, where the organization which is the exclusive representative moves to vacate or modify the decision and the decision is not vacated or modified, the court may award to the board of education reasonable attorney's fees, costs and legal interest on salary withheld as the result of an appeal.

(d) (1) Within ten days after the commissioner's receipt of a written response to such rejection, the commissioner shall order the parties to notify the commissioner of either their agreement to resubmit their dispute to a single arbitrator or the name of the arbitrator selected by

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each of them. Within five days of providing such notice, the parties shall notify the commissioner of the name of the arbitrator if there is an agreement on a single arbitrator appointed to the panel pursuant to subdivision (3) of subsection (a) of this section or agreement on the third arbitrator appointed to the panel pursuant to said subdivision (3). The commissioner may order the parties to appear before said commissioner during the arbitration period. If the parties have notified the commissioner of their agreement to submit their dispute to a single arbitrator and they have not agreed on such arbitrator within five days after such notification, the commissioner shall select such single arbitrator, who shall be an impartial representative of the interests of the public in general. If each party has notified the commissioner of the name of the arbitrator it has selected and the parties have not agreed on the third arbitrator, within five days after such notification, the commissioner shall select a third arbitrator, who shall be an impartial representative of the interests of the public in general. If either party fails to notify the commissioner of the name of an arbitrator, the commissioner shall select an arbitrator to serve and the commissioner shall also select a third arbitrator, who shall be an impartial representative of the interests of the public in general. Any selection pursuant to this section by the commissioner of an impartial arbitrator shall be made at random from among the members appointed under subdivision (3) of subsection (a) of this section. Arbitrators shall be selected from the panel appointed pursuant to subsection (a) of this section and shall receive a per diem fee determined on the basis of the prevailing rate for such services. Whenever a panel of three arbitrators is selected, the chairperson of such panel shall be the impartial representative of the interests of the public in general.

(2) The chairperson of the arbitration panel or the single arbitrator shall set the date, time and place for a hearing to be held in the school district between the fifth and twelfth day, inclusive, after such chairperson or such single arbitrator is selected. At least five days prior to such hearing, a written notice of the date, time and place of the hearing shall be sent to the board of education and the representative

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organization which are parties to the dispute, and, if a three-member arbitration panel is selected or designated, to the other members of such panel. Such written notice shall also be sent, by registered mail, return receipt requested, to the fiscal authority having budgetary responsibility or charged with making appropriations for the school district, and a representative designated by such body may be heard at the hearing as part of the presentation and participation of the board of education. At the hearing each party shall have full opportunity to submit all relevant evidence, to introduce relevant documents and written material and to argue on behalf of its positions. At the hearing a representative of the fiscal authority having budgetary responsibility or charged with making appropriations for the school district shall be heard regarding the financial capability of the school district, unless such opportunity to be heard is waived by the fiscal authority. The nonappearance of the representative shall constitute a waiver of the opportunity to be heard unless there is a showing that proper notice was not given to the fiscal authority. The chairperson of the arbitration panel or the single arbitrator shall preside over such hearing.

(3) The hearing may, at the discretion of the arbitration panel or the single arbitrator, be continued but in any event shall be concluded within twenty-five days after its commencement.

(4) After hearing all the issues, the arbitrators or the single arbitrator shall, within twenty days, render a decision in writing, signed by a majority of the arbitrators or the single arbitrator, which states in detail the nature of the decision and the disposition of the issues by the arbitrators or the single arbitrator. The written decision shall include a narrative explaining the evaluation by the arbitrators or the single arbitrator of the evidence presented for each item upon which a decision was rendered by the arbitrators or the single arbitrator and shall state with particularity the basis for the decision as to each disputed issue and the manner in which the factors enumerated in this subdivision were considered in arriving at such decision, including, where applicable, the specific similar groups and conditions of employment presented for comparison and accepted by the arbitrators

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or the single arbitrator and the reason for such acceptance. The arbitrators or the single arbitrator shall file one copy of the decision with the commissioner, each town clerk in the school district involved and the board of education and organization which are parties to the dispute. The decision of the arbitrators or the single arbitrator shall be final and binding upon the parties to the dispute, except that the decision shall be subject to judicial review in accordance with subdivision (7) of this subsection. The decision of the arbitrators or the single arbitrator shall incorporate those items of agreement the parties have reached prior to its issuance. At any time prior to the issuance of a decision by the arbitrators or the single arbitrator, the parties may jointly file with the arbitrators or the single arbitrator any stipulations setting forth contract provisions which both parties agree to accept. In arriving at a decision, the arbitrators or the single arbitrator shall give priority to the public interest and the financial capability of the town or towns in the school district, including consideration of other demands on the financial capability of the town or towns in the school district. In assessing the financial capability of the town or towns, there shall be an irrebuttable presumption that a budget reserve is not available for payment of the cost of any item subject to arbitration under this chapter. The arbitrators or the single arbitrator shall further consider, in light of such financial capability, the following factors: (A) The negotiations between the parties prior to arbitration, including the offers and the range of discussion of the issues; (B) the interests and welfare of the employee group; (C) changes in the cost of living averaged over the preceding three years; (D) the existing conditions of employment of the employee group and those of similar groups; (E) the salaries, fringe benefits and other conditions of employment prevailing in the state labor market, including the terms of recent contract settlements or awards in collective bargaining for other municipal employee organizations and developments in private sector wages and benefits; (F) the reasons for the rejection of the award pursuant to subdivision (7) of subsection (c) of this section; and (G) at the sole election of the local or regional board of education, the municipality's effective tax rate, as set forth in the Office of Policy and

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589 Management's latest "Municipal Fiscal Indicators" publication. The 590 parties shall submit to the arbitrators or the single arbitrator their respective positions on each individual issue in dispute between them 591 592 in the form of a last best offer. The arbitrators or the single arbitrator 593 shall resolve separately each individual disputed issue by accepting the last best offer thereon of either of the parties, and shall incorporate 594 595 in a decision each such accepted individual last best offer and an 596 explanation of how the total cost of all offers accepted was considered. 597 The award of the arbitrators or the single arbitrator shall not be subject 598 to rejection by referendum. The parties shall each pay the fee of the 599 arbitrator selected by or for them and share equally the fee of the third 600 arbitrator or the single arbitrator and all other costs incidental to the 601 arbitration.

- 602 (5) The commissioner shall assist the arbitration panel or the single 603 arbitrator as may be required in the course of arbitration pursuant to 604 this subsection.
- 605 (6) If the day for filing any document required pursuant to this subsection falls on Saturday, Sunday or a holiday, the time for such filing shall be extended to the next business day.
 - (7) The decision of the arbitrators or a single arbitrator shall be subject to judicial review upon the filing by a party to the arbitration, within thirty days following receipt of a final decision pursuant to subdivision (4) of subsection (c) of this section or subdivision (4) of this subsection, as appropriate, of a motion to vacate or modify such decision in the superior court for the judicial district wherein the school district involved is located. The superior court, after hearing, may vacate or modify the decision if substantial rights of a party have been prejudiced because such decision is: (A) In violation of constitutional or statutory provisions; (B) in excess of the statutory authority of the panel; (C) made upon unlawful procedure; (D) affected by other error of law; (E) clearly erroneous in view of the reliable, probative and substantial evidence on the whole record; (F) without proper consideration of the financial capability of the town or

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towns in the school district; or (G) arbitrary or capricious or characterized by abuse of discretion or clearly unwarranted exercise of discretion. In any action brought pursuant to this subdivision to vacate or modify the decision of the arbitrators or single arbitrator, reasonable attorney's fees, costs and legal interest on salary withheld as the result of an appeal of said decision may be awarded in accordance with the following: Where the board of education moves to vacate or modify the decision and the decision is not vacated or modified, the court may award to the organization which is the exclusive representative reasonable attorney's fees, costs and legal interest on salary withheld as the result of an appeal; or, where the organization which is the exclusive representative moves to vacate or modify the decision and the decision is not vacated or modified, the court may award to the board of education reasonable attorney's fees, costs and legal interest on salary withheld as the result of an appeal.

[(d)] (e) The commissioner and the arbitrators or single arbitrator shall have the same powers and duties as the board under section 31-108 for the purposes of mediation or arbitration pursuant to this section, and subsection (c) of section 10-153d, and all provisions in section 31-108 with respect to procedure, jurisdiction of the Superior Court, witnesses and penalties shall apply.

[(e)] (f) The local or regional board of education and the organization designated or elected as the exclusive representative for the appropriate unit, through designated officials or their representatives, which are parties to a collective bargaining agreement, and which, for the purpose of negotiating with respect to salaries, hours and other conditions of employment, mutually agree to negotiate during the term of the agreement or are ordered to negotiate said agreement by a body of competent jurisdiction, shall notify the commissioner of the date upon which negotiations commenced within five days after said commencement. If the parties are unable to reach settlement twenty-five days after the date of the commencement of negotiations, the parties shall notify the commissioner of the name of a mutually selected mediator and shall conduct mediation pursuant to

656 the provisions of subsection (b) of this section, notwithstanding the 657 mediation time schedule of subsection (b) of this section. On the fourth 658 day next following the end of the mediation session or on the fiftieth 659 day following the date of the commencement of negotiations, 660 whichever is sooner, if no settlement is reached the parties shall 661 commence arbitration pursuant to the provisions of subsections (a), (c) 662 and [(d)] (e) of this section, notwithstanding the reference to the 663 budget submission date.

- [(f)] (g) The State Board of Education shall adopt regulations pursuant to chapter 54 concerning the method by which names of persons who are impartial representatives of the interests of the public in general are placed on lists submitted by the State Board of Education to the Governor for appointment to the arbitration panel established pursuant to subsection (a) of this section. Such regulations shall include, but not be limited to (1) a description of the composition of the group which screens persons applying to be such impartial representatives, which group shall include representatives of local legislative and fiscal authorities and local and regional boards of education and exclusive bargaining representatives of certified employees, (2) application requirements and procedures and (3) the selection criteria and process, including an evaluation of an applicant's experience in arbitration. Such regulations shall provide for a training program for applicants who lack experience in arbitration but who are otherwise qualified and shall describe the criteria for participation in the training program.
- Sec. 506. Section 7-473c of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2008*):
 - (a) The Labor Commissioner shall appoint a Neutral Arbitrator Selection Committee consisting of ten members, five of whom shall represent the interests of employees and employee organizations and five of whom shall represent the interests of municipal employers, provided one of the members representing the interests of municipal employers shall be a representative of the Connecticut Conference of

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689 Municipalities. The members of the selection committee shall serve for 690 a term of four years. Arbitrators may be removed for good cause. The 691 selection committee shall appoint a panel of neutral arbitrators 692 consisting of not less than twenty impartial persons representing the 693 interests of the public in general to serve as provided in this section. 694 Each member of the panel shall be a resident of the state and shall be 695 selected by a unanimous vote of the selection committee. The members 696 of the panel shall serve for a term of two years.

(b) (1) If neither the municipal employer nor the municipal employee organization has requested the arbitration services of the State Board of Mediation and Arbitration (A) within one hundred eighty days after the certification or recognition of a newly certified or recognized municipal employee organization required to commence negotiations pursuant to section 7-473a, or (B) within thirty days after the expiration of the current collective bargaining agreement, or within thirty days after the specified date for implementation of reopener provisions in an existing collective bargaining agreement, or within thirty days after the date the parties to an existing collective bargaining agreement commence negotiations to revise said agreement on any matter affecting wages, hours, and other conditions of employment, said board shall notify the municipal employer and municipal employee organization that one hundred eighty days have passed since the certification or recognition of the newly certified or recognized municipal employee organization, or that thirty days have passed since the specified date for implementation of reopener provisions in an existing agreement, or the date the parties commenced negotiations to revise an existing agreement on any matter affecting wages, hours and other conditions of employment or the expiration of such collective bargaining agreement and that [binding and final] arbitration is now imposed on them, provided written notification of such imposition shall be sent by registered mail or certified mail, return receipt requested, to each party.

(2) Within ten days of receipt of the written notification required pursuant to subdivision (1) of this subsection, the chief executive

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officer of the municipal employer and the executive head of the municipal employee organization each shall select one member of the arbitration panel. Within five days of their appointment, the two members of the arbitration panel shall select a third member, who shall be an impartial representative of the interests of the public in general and who shall be selected from the panel of neutral arbitrators appointed pursuant to subsection (a) of this section. Such third member shall be the chairperson of the panel.

- (3) In the event that the municipal employer or the municipal employee organization have not selected their respective members of the arbitration panel or the two members of the panel have not selected the third member, the State Board of Mediation and Arbitration shall appoint such members as are needed to complete the panel, provided (A) the member or members so appointed are residents of this state, and (B) the selection of the third member of the panel by the State Board of Mediation and Arbitration shall be made at random from among the members of the panel of neutral arbitrators appointed pursuant to subsection (a) of this section.
- (c) Within ten days of appointment of the chairperson, the arbitration panel shall, by call of its chairperson, hold a hearing within the municipality involved. At least five days prior to such hearing, a written notice of the time and place of such hearing shall be sent to the municipal employer, the municipal employee organization and the other members of the panel. The chairperson of the panel shall preside over such hearing. Any member of the panel shall have the power to take testimony, to administer oaths and to summon, by subpoena, any person whose testimony may be pertinent to the matters before said panel, together with any records or other documents relating to such matters. In the case of contumacy or refusal to obey a subpoena issued to any person, the Superior Court, upon application by the panel, shall have jurisdiction to order such person to appear before the panel to produce evidence or to give testimony touching the matter under investigation or in question, and any failure to obey such order may be punished by said court as a contempt thereof.

(d) (1) The hearing may, at the discretion of the panel, be continued and shall be concluded within twenty days after its commencement. Not less than two days prior to the commencement of the hearing, each party shall file with the chairperson of the panel, and deliver to the other party, a proposed collective bargaining agreement, in numbered paragraphs, which such party is willing to execute and cost data for all provisions of such proposed agreement. At the commencement of the hearing each party shall file with the panel a reply setting forth (A) those paragraphs of the proposed agreement of the other party which it is willing to accept, and (B) those paragraphs of the proposed agreement of the other party which it is unwilling to accept, together with any alternative contract language which such party would accept in lieu of those paragraphs of the proposed agreement of the other party which it is unwilling to accept. At any time prior to the issuance of a decision by the panel, the parties may jointly file with the panel stipulations setting forth the agreement provisions which both parties have agreed to accept.

- (2) Within five days after the conclusion of the taking of testimony, the panel shall forward to each party an arbitration statement, approved by a majority vote of the panel, setting forth all agreement provisions agreed upon by both parties in the proposed agreements and the replies, and in the stipulations, and stating, in numbered paragraphs, those issues which are unresolved.
- (3) Within ten days after the conclusion of the taking of testimony, the parties shall file with the secretary of the State Board of Mediation and Arbitration five copies of their statements of last best offer setting forth, in numbered paragraphs corresponding to the statement of unresolved issues contained in the arbitration statement, the final agreement provisions proposed by such party. Immediately upon receipt of both statement of last best offer or upon the expiration of the time for filing such statements of last best offer, whichever is sooner, said secretary shall distribute a copy of each such statement of last best offer to the opposing party.

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(4) Within seven days after the distribution of the statements of last best offer or within seven days of the expiration of the time for filing the statements of last best offer, whichever is sooner, the parties may file with the secretary of the State Board of Mediation and Arbitration five copies of their briefs on the unresolved issues. Immediately upon receipt of both briefs or upon the expiration of the time for filing such briefs, whichever is sooner, said secretary shall distribute a copy of each such brief to the opposing party.

- (5) Within five days after the distribution of the briefs on the unresolved issues or within five days after the last day for filing such briefs, whichever is sooner, each party may file with said secretary five copies of a reply brief, responding to the briefs on the unresolved issues. Immediately upon receipt of the reply briefs or upon the expiration of the time for filing such reply briefs, whichever is sooner, said secretary shall simultaneously distribute a copy of each such reply brief to the opposing party.
- (6) Within twenty days after the last day for filing such reply briefs, the panel shall issue, upon majority vote, and file with the State Board of Mediation and Arbitration its decision on all unresolved issues set forth in the arbitration statement, and said secretary shall immediately and simultaneously distribute a copy thereof to each party. The panel shall treat each unresolved issue set forth in the arbitration statement as a separate question to be decided by it. In deciding each such question, the panel agreement shall accept the final provision relating to such unresolved issue as contained in the statement of last best offer of one party or the other. As part of the arbitration decision, each member shall state the specific reasons and standards used in making a choice on each unresolved issue.
- 818 (7) The parties may jointly file with the panel stipulations 819 modifying, deferring or waiving any or all provisions of this 820 subsection.
- 821 (8) If the day for filing any document required or permitted to be

filed under this subsection falls on a day which is not a business day of the State Board of Mediation and Arbitration then the time for such filing shall be extended to the next business day of such board.

- (9) In arriving at a decision, the arbitration panel shall give priority to the public interest and the financial capability of the municipal employer, including consideration of other demands on the financial capability of the municipal employer. In assessing the financial capability of the town or towns, there shall be an irrebuttable presumption that a budget reserve is not available for payment of the cost of any item subject to arbitration under this chapter. The panel shall further consider the following factors in light of such financial capability: (A) The negotiations between the parties prior to arbitration; (B) the interests and welfare of the employee group; (C) changes in the cost of living; (D) the existing conditions of employment of the employee group and those of similar groups; [and] (E) the wages, salaries, fringe benefits, and other conditions of employment prevailing in the labor market, including developments in private sector wages and benefits; and (F) at the sole election of the municipal employer, the municipality's effective tax rate, as set forth in the Office of Policy and Management's latest "Municipal Fiscal Indicators" publication.
- (10) The decision of the panel and the resolved issues shall be final and binding upon the municipal employer and the municipal employee organization except as provided in subdivision (12) of this subsection and, if such award is not rejected by the legislative body pursuant to said subdivision, except that a motion to vacate or modify such decision may be made in accordance with sections 52-418 and 52-419.
- 850 (11) In regard to all proceedings undertaken pursuant to this 851 subsection the secretary of the State Board of Mediation and 852 Arbitration shall serve as staff to the arbitration panel.
- 853 (12) Within twenty-five days of the receipt of an arbitration award

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issued pursuant to this section, the legislative body of the municipal employer may reject the award of the arbitrators or single arbitrator by a two-thirds majority vote of the members of such legislative body present at a regular or special meeting called and convened for such purpose.

(13) Within ten days after such rejection, the legislative body or its authorized representative shall be required to state, in writing, the reasons for such vote and shall submit such written statement to the State Board of Mediation and Arbitration and the municipal employee organization. Within ten days after receipt of such notice, the municipal employee organization shall prepare a written response to such rejection and shall submit it to the legislative body and the State Board of Mediation and Arbitration.

[(14) Within ten days after receipt of such rejection notice, the State Board of Mediation and Arbitration shall select a review panel of three arbitrators or, if the parties agree, a single arbitrator who are residents of Connecticut and labor relations arbitrators approved by the American Arbitration Association and not members of the panel who issued the rejected award. Such arbitrators or single arbitrator shall review the decision on each such rejected issue. The review conducted pursuant to this subdivision shall be limited to the record and briefs of the hearing pursuant to subsection (c) of this section, the written explanation of the reasons for the vote and a written response by either party. In conducting such review, the arbitrators or single arbitrator shall be limited to consideration of the criteria set forth in subdivision (9) of this subsection. Such review shall be completed within twenty days of the appointment of the arbitrators or single arbitrator. The arbitrators or single arbitrator shall accept the last best offer of either of the parties.

(15) Within five days after the completion of such review the arbitrators or single arbitrator shall render a decision with respect to each rejected issue which shall be final and binding upon the municipal employer and the employee organization except that a

motion to vacate or modify such award may be made in accordance with sections 52-418 and 52-419. The decision of the arbitrators or single arbitrator shall be in writing and shall include specific reasons and standards used by each arbitrator in making a decision on each issue. The decision shall be filed with the parties. The reasonable costs of the arbitrators or single arbitrator and the cost of the transcript shall be paid by the legislative body. Where the legislative body of a municipal employer is the town meeting, the board of selectmen shall perform all of the duties and shall have all of the authority and responsibilities required of and granted to the legislative body under this subsection.]

- (e) (1) Within ten days after receipt of such written response to such rejection, the State Board of Mediation and Arbitration shall notify the municipal employer and municipal employee organization that binding and final arbitration is now imposed on them, provided written notification of such imposition shall be sent by registered mail or certified mail, return receipt requested, to each party.
- (2) Within ten days after receipt of such notice, the chief executive officer of the municipal employer and the executive head of the municipal employee organization each shall select one member of the arbitration panel. Within five days of their appointment, the two members of the arbitration panel shall select a third member, who shall be an impartial representative of the interests of the public in general and who shall be selected from the panel of neutral arbitrators appointed pursuant to subsection (a) of this section. Such third member shall be the chairperson of the panel.
- (3) In the event that the municipal employer or the municipal employee organization has not selected its respective members of the arbitration panel or the two members of the panel have not selected the third member, the State Board of Mediation and Arbitration shall appoint such members as are needed to complete the panel, provided (A) the member or members so appointed are residents of this state, and (B) the selection of the third member of the panel by the State

920 <u>Board of Mediation and Arbitration shall be made at random from</u> 921 <u>among the members of the panel of neutral arbitrators appointed</u> 922 <u>pursuant to subsection (a) of this section.</u>

- (4) Within ten days of appointment of the chairperson, the arbitration panel shall, by call of its chairperson, hold a hearing within the municipality involved. At least five days prior to such hearing, a written notice of the time and place of such hearing shall be sent to the municipal employer, the municipal employee organization and the other members of the panel. The chairperson of the panel shall preside over such hearing. Any member of the panel shall have the power to take testimony, to administer oaths and to summon, by subpoena, any person whose testimony may be pertinent to the matters before said panel, together with any records or other documents relating to such matters. In the case of contumacy or refusal to obey a subpoena issued to any person, the Superior Court, upon application by the panel, shall have jurisdiction to order such person to appear before the panel to produce evidence or to give testimony touching upon the matter under investigation or in question, and any failure to obey such order may be punished by said court as a contempt thereof.
- (5) The hearing may, at the discretion of the panel be continued and shall be concluded within twenty days after its commencement. Not less than two days prior to the commencement of the hearing, each party shall file with the chairperson of the panel and deliver to the other party a proposed collective bargaining agreement, in numbered paragraphs, which such party is willing to execute and cost data for all provisions of such proposed agreement. At the commencement of the hearing, each party shall file with the panel a reply setting forth (A) those paragraphs of the proposed agreement of the other party that it is willing to accept, and (B) those paragraphs of the proposed agreement of the other party that it is unwilling to accept, together with any alternative contract language that such party would accept in lieu of those paragraphs of the proposed agreement of the other party that it is unwilling to accept. At any time prior to the issuance of a decision by the panel, the parties may jointly file with the panel

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954 <u>stipulations setting forth the agreement provisions that both parties</u>
955 <u>have agreed to accept.</u>

- (6) Within five days after the conclusion of the taking of testimony, the panel shall forward to each party an arbitration statement, approved by a majority vote of the panel, setting forth all agreement provisions agreed upon by both parties in the proposed agreements and the replies, and in the stipulations, and stating, in numbered paragraphs, those issues which are unresolved.
- (7) Within ten days after the conclusion of the taking of testimony, the parties shall file with the secretary of the State Board of Mediation and Arbitration five copies of their statements of last best offer setting forth, in numbered paragraphs corresponding to the statement of unresolved issues contained in the arbitration statement, the final agreement provisions proposed by such party. Immediately upon receipt of both statement of last best offer or upon the expiration of the time for filing such statements of last best offer, whichever is sooner, said secretary shall distribute a copy of each such statement of last best offer to the opposing party.
- (8) Within seven days after the distribution of the statements of last best offer or within seven days of the expiration of the time for filing the statements of last best offer, whichever is sooner, the parties may file with the secretary of the State Board of Mediation and Arbitration five copies of their briefs on the unresolved issues. Immediately upon receipt of both briefs or upon the expiration of the time for filing such briefs, whichever is sooner, said secretary shall distribute a copy of each such brief to the opposing party.
- (9) Within five days after the distribution of the briefs on the unresolved issues or within five days after the last day for filing such briefs, whichever is sooner, each party may file with said secretary five copies of a reply brief, responding to the briefs on the unresolved issues. Immediately upon receipt of the reply briefs or upon the expiration of the time for filing such reply briefs, whichever is sooner,

986 said secretary shall simultaneously distribute a copy of each such reply
987 brief to the opposing party.

- 988 (10) Within twenty days after the last day for filing such reply briefs, 989 the panel shall issue, upon majority vote, and file with the State Board of Mediation and Arbitration its decision on all unresolved issues set 990 991 forth in the arbitration statement, and said secretary shall immediately 992 and simultaneously distribute a copy thereof to each party. The panel 993 shall treat each unresolved issue set forth in the arbitration statement 994 as a separate question to be decided by it. In deciding each such question, the panel agreement shall accept the final provision relating 995 996 to such unresolved issue as contained in the statement of last best offer 997 of one party or the other. As part of the arbitration decision, each member shall state the specific reasons and standards used in making 998 999 a choice on each unresolved issue.
- 1000 (11) The parties may jointly file with the panel stipulations 1001 modifying, deferring or waiving any or all provisions of this 1002 subsection.
- 1003 (12) If the day for filing any document required or permitted to be 1004 filed under this subsection falls on a day which is not a business day of 1005 the State Board of Mediation and Arbitration then the time for such 1006 filing shall be extended to the next business day of such board.
- 1007 (13) In arriving at a decision, the arbitration panel shall give priority 1008 to the public interest and the financial capability of the municipal 1009 employer, including consideration of other demands on the financial 1010 capability of the municipal employer. In assessing the financial capability of the town or towns, there shall be an irrebuttable 1011 1012 presumption that a budget reserve is not available for payment of the 1013 cost of any item subject to arbitration under this chapter. The panel 1014 shall further consider the following factors in light of such financial 1015 capability: (A) The negotiations between the parties prior to arbitration; (B) the interests and welfare of the employee group; (C) 1016 1017 changes in the cost of living; (D) the existing conditions of employment

1018 of the employee group and those of similar groups; (E) the wages, 1019 salaries, fringe benefits and other conditions of employment prevailing 1020 in the labor market, including developments in private sector wages 1021 and benefits; (F) the reasons for the rejection of the award pursuant to 1022 subdivision (12) of subsection (d) of this section; and (G) at the sole 1023 election of the municipal employer, the municipality's effective tax 1024 rate, as set forth in the Office of Policy and Management's latest 1025 "Municipal Fiscal Indicators" publication.

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- (14) The decision of the panel and the resolved issues shall be final and binding upon the municipal employer and the municipal employee organization, except that a motion to vacate or modify such decision may be made in accordance with sections 52-418 and 52-419. The panel's failure to adhere to the criteria set forth in subdivision (13) of this subsection when choosing between last best offers will constitute an additional ground for vacating or modifying such an award pursuant to a motion made in accordance with sections 52-418 and 52-419, and, where appropriate, a party may introduce evidence and testimony in support of an application on this ground.
- 1036 (15) In regard to all proceedings undertaken pursuant to this 1037 subsection, the secretary of the State Board of Mediation and 1038 Arbitration shall serve as staff to the arbitration panel.
 - [(e)] (f) The cost of the arbitration panel shall be distributed among the parties in the following manner: (1) The municipal employer shall pay the costs of the arbitrator appointed by it, (2) the municipal employee organization shall pay the costs of the arbitrator appointed by it, (3) the municipal employer and the municipal employee organization shall equally divide and pay the cost of the chairperson, and (4) the costs of any arbitrator appointed by the State Board of Mediation and Arbitration shall be paid by the party in whose absence the board appointed.
- 1048 [(f)] (g) A municipal employer and a municipal employee 1049 organization may, at any time, file with the State Board of Mediation

and Arbitration a joint stipulation modifying, deferring or waiving any or all of the provisions of this section, or modifying, deferring or waiving any or all of the provisions of a previously filed stipulation, and any such stipulation shall be controlling over the provisions of this section or of any previously filed stipulation.

[(g)] (h) No party may submit for binding arbitration pursuant to this section any issue or proposal which was not presented during the negotiation process, unless the submittal of such additional issue or proposal is agreed to by the parties."